22 JURISDICTIONAL ANNEXES

22.1 VILLAGE OF EVANS MILLS

This jurisdictional annex to the Jefferson County Hazard Mitigation Plan (HMP) provides information to assist public and private sectors in the Village of Evans Mills with reducing losses from future hazard events. This annex is not guidance of what to do when a disaster occurs; its focus is on actions that can be implemented prior to a disaster to reduce or eliminate damage to property and people. The annex presents a general overview of Evans Mills, describes who participated in the planning process, assesses Evans Mills's risk, vulnerability, and capabilities, and outlines a strategy for achieving a more resilient community.

22.2 HAZARD MITIGATION PLANNING TEAM

The Village of Evans Mills identified primary and alternate HMP points of contact and developed this plan over the course of several months, with input from many Village departments.

Table A summarizes local officials who participated in the development of the annex. Additional documentation of the Village's planning activities through Planning Partnership meetings is included in Volume I.

Table A. Hazard Mitigation Planning Team

Primary Point of Contact	Alternate Point of Contact
Name/Title: Robert Boucher, Mayor	Name/Title: David Edwards
Address: 8706 Noble Street, P.O. BOX 176	Address: 8706 Noble Street, P.O. BOX 176
Evans Mills, New York 13637	Evans Mills, New York 13637
Phone Number: (315) 629-4753	Phone Number: (315) 629-4753
Email: rmboucher@outlook.com	Email: dpwedwards@outlook.com

National Flood Insurance Program Floodplain Administrator

Name/Title: Michael Doxtater, Floodplain Administrator

Address: 8706 Noble Street, P.O. BOX 176

Evans Mills, New York 13637 Phone Number: (315) 629-4753 Email: Evansmillscode@outlook.com

22.3 COMMUNITY PROFILE

22.3.1 Community Classifications

Table B summarizes classifications for community programs available to Evans Mills.

Table B. Community Classifications

Program	Participating? (Yes/No)	Classification	Date Classified
Building Code Effectiveness Grading Schedule (BCEGS)			
Community Rating System (CRS)	No	-	-
Firewise Communities classification	No	-	-
National Weather Service StormReady Certification	No	-	-
Public Protection (ISO Fire Protection Classes 1 to 10)	Yes	5/5Y	
NYSDEC Climate Smart Community	No	-	-



Program	Participating? (Yes/No)	Classification	Date Classified
Other: Organizations with mitigation focus (advocacy group, non-government)	No	-	-

N/A = Not applicable

22.3.2 Community Profile

The Village of Evans Mills has an area of one square mile and is located in the central part of the County. The Village is completely nested within the Town of LeRay which is bordered by the Town of Theresa and the Town of Orleans to the north, the Town of Philadelphia and Town of Wilna to the east, the Town of Champion, the Town of Rutland and the Town of Watertown to the south, and the Town of Pamelia to the west. U.S. Highway 11 and numerous state highways run directly through the Village of Evans Mills.

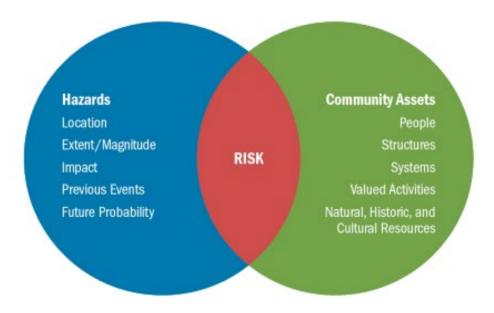
According to the U.S. Census, the 2020 population for the Village of Evans Mills was 678 which makes up 0.6 percent of the county population. Data from the 2022 American Community Survey indicates that 5.2 percent of the population is 5 years of age or younger, 15.8 percent is 65 years of age or older, zero percent is non-English speaking, 14.2 percent is below the poverty threshold, and 24.6 percent is considered disabled.

22.4 JURISDICTIONAL RISK ASSESSMENT

The hazard profiles in Volume I provide detailed information regarding each planning partner's vulnerability to the identified hazards, including summaries of Evans Mills's risk assessment results and data used to determine the hazard ranking. Key local risk assessment information is presented below.

Each jurisdiction has unique assets, vulnerabilities and overall risk. A multi-jurisdictional plan needs to identify every hazard (from the whole planning area). In hazard mitigation planning, risk is the potential for damage or loss when natural hazards interact with people or assets. These assets may be buildings, infrastructure or natural and cultural resources. A risk assessment is a robust, data-driven analysis. It explains what might happen. It also finds where the local jurisdiction is vulnerable to hazards.

Each community must describe how the selected hazards affect its jurisdiction. Some hazards will have similar effects across the area: extreme temperatures, windstorms, winter weather, drought, heavy rain, etc. Some have a smaller location and will vary based on geography. Multi-jurisdictional plans must explain these differences.



Risk is the relationship, or overlap, between hazards and community assets. The smaller the overlap, the lower the risk.

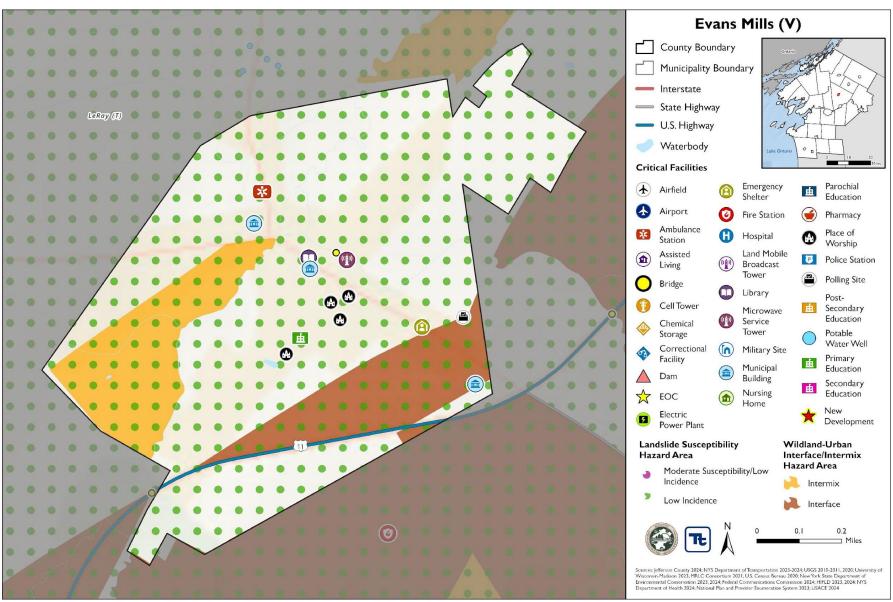
22.4.1 Hazard Area

Hazard area maps provided below illustrate the probable hazard areas impacted within the Village are shown in Figure 1 through Figure 2. These maps are based on the best available data at the time of the preparation of this plan and are adequate for planning purposes. Maps are provided only for hazards that can be identified clearly using mapping techniques and technologies and for which Evans Mills has significant exposure. The maps show the location of potential new development, where available.

Evans Mills (V) County Boundary Municipality Boundary Interstate State Highway LeRay (T) U.S. Highway Waterbody **Critical Facilities** Parochial Emergency Airfield Shelter Education Airport 0 Pharmacy Fire Station Ambulance Place of Hospital Station Worship Land Mobile Assisted B Police Station Broadcast Living Tower Polling Site Bridge Library Post-Cell Tower Secondary Microwave Education Service Chemical Tower Potable Storage 由 Water Well Correctional (In) Military Site 0 Primary Facility Municipal Education Dam Building Secondary Nursing Education **EOC** Home Electric Development Power Plant **FEMA Flood** Coastal Erosion Hazard Area Hazard Area I-Percent Annual Chance Flood Extreme High 0.2-Percent Annual Chance Flood The flood hazard area depicted is the Q3 Flood Data dated: 01/02/1992 Moderate 0.1 0.2 Sources Jefferson County 2024; NYS Department of Transportation 2023-2024; USGS 2010-2011, 2029; New York Department of State 2009; FEMA: New York State Department of Environmental Conservation 2023, 2024; Federal Communications Commission 2024; HIRLD 2023, 2024; NYS Department of Health 2024; National Plan and Provider Enumeration System 2023; USACE 2024

Figure 1. Evans Mills Flood and Coastal Erosion Hazard Area Extent and Location Map

Figure 2. Evans Mills Landslide and WUI Hazard Area Extent and Location Map



22.4.2 Previous Event History

The history of natural and non-natural hazard events in Evans Mills is detailed in Volume I, where each hazard profile includes a chronology of historical events that have affected the County and its municipalities. Table C provides details on loss and damage in Evans Mills during hazard events since the last hazard mitigation plan update.

Table C. Presidential Disaster Declaration History in Evans Mills

Dates of Event	Event Type (Disaster Declaration)	Summary of Event	Summary of Damage and Losses in Evans Mills
November 18- 22, 2022	Severe Winter Storm (EM- 3589)	A winter storm caused more than six feet of snow to accumulate in Jefferson County. This intense snowfall has created extremely dangerous travel conditions, and as a result, numerous road closures and travel bans.	The Village incurred 100 hours of overtime for snow removal.
October 31 – November 1, 2019	Severe Storm, Flood (DR-4472)	A storm system brought record-breaking rains, damaging wind gusts (45 to 50 mph), a small Lake Ontario seiche, and river flooding to the region. Thousands of power outages occurred across the area, and wind-related damage closed hundreds of roads and caused countless tree damage. High winds and lakeshore flooding continued into November 1.	The Village did not incur any documented damage or losses.
May 2 – August 6, 2017	Flood (DR-4348)	Six months of wet weather led to an over-accumulation of waters in Lake Ontario. Flooding from the lake began impacting areas in May and continued until early autumn. Waves destroyed public and private break walls all along the lake shore. Thousands of homes and buildings were affected by flood waters. Several homes dropped off bluffs. In some areas shoreline erosion of 50 to 100 feet deep occurred. Sanitary sewer systems in lakeside communities were affected. Beaches, marinas, and state parks were closed all summer long with unknown economic losses to mainly seasonal businesses. In late May, the Governor imposed a 5-mph speed limit within 600 feet of the Lake Ontario and St. Lawrence River shore. By summer's end, damage estimates reached \$10 Million in Jefferson County.	The Village did not incur any documented damage or losses.
November 17- 26, 2014	Severe Winter Storm, Flood (DR-4204)	A winter storm moved into the region, causing temperatures to drop tremendously. Lake effect snow impacted counties bordering Lake Ontario and Lake Erie. Travel restrictions were instituted due to whiteout conditions. The storm produced heavy snowfall, high winds, and blizzard-like conditions, resulting in road closures, travel disruptions, power outages, and damage to public and private property.	The Village did not incur any documented damage or losses.
October 27 – November 8, 2012	Severe Storm (EM-3351)	Remnants of Hurricane Sandy brought strong winds and heavy rains. Rainfall amounts of two to five inches were measured across the area with some area creeks reaching bankful. High winds downed trees and power lines. Wind gusts were measured to 60 mph. Utilities reported tens of thousands of customers without power across the entire region.	The Village did not incur any documented damage or losses.

EM = Emergency Declaration (FEMA)

FEMA = Federal Emergency Management Agency

DR = Major Disaster Declaration (FEMA) N/A = Not applicable

22.4.3 Local Hazard Impacts Assessment

In the table below representatives from the Village of Evans Mills Hazard Mitigation Planning Team assessed impacts of hazards on buildings, structures, facilities, infrastructure, community assets and systems, people and the local economy.

Table D. Local Hazard Impacts Assessment

Hazard Name	Local Impacts
Dam Failure	No known impacts
Drought	No known impacts
Extreme Temperature	The Village runs a children's recreational program in the summer and the building that facilitates this program does not have air conditioning or a generator, making it unsuitable for the program on some very hot days.
Flood	The Village experiences flooding along West Creek which impacts South Main Street, Peck Street, Noble Street, Willow Street, Cemetery Street, and Factory Street which all have residential yards that experience flooding because runoff from these streets ends up in the yards.
	Heavy rainstorms in July and August of 2024 resulted in road closures due to flooding. The storm drains were unable to deal with the high amount of rain and the water overflowed out of the storm drain and flooded the roads. One home on Peck Street noted flooding in the basement from road runoff. Additionally, the Village does not have enough catch basins for retaining stormwater. An engineering study is needed to determine best siting for additional basins to reduce flooding from rain events.
	Cemetery Street culverts needs to be upsized, as the current size is not adequate for stormwater. The amount of water coming down the hill has increased significantly due to work done on an uphill field that impacted the waterflows under the Cemetery Street culverts.
	On October 30th, 2017, flood waters were very close to the Village's DPW Barn though inundation did not occur.
Geological Hazards	No known impacts
Severe Storm	Severe rain events have impacted the Village (see flooding above).
Severe Winter Storm	The Evan's Mills Fire District Department can be used as a shelter/heating and cooling center and is equipped with a generator, as is the Village Offices.
Wildfire	No known impacts

22.4.4 Vulnerable Community Assets

In the table below representatives from the Village of Evans Mills Hazard Mitigation Planning team assessed specific impacts to the assets included in the table below. If a community asset is not present in the municipality the Planning Team stated, 'Not Applicable.'

Table E. Vulnerable Community Assets

Community Asset	Hazard Impacts and Asset Vulnerabilities	Community Asset	Hazard Impacts and Asset Vulnerabilities
Agriculture	No known impacts	Local Roads	The Village experiences flooding along West Creek which impacts South Main Street, Peck Street, Noble Street, Willow Street, Cemetery Street, and Factory Street which all have residential yards that experience flooding because runoff from these streets ends up in the yards. Heavy rainstorms in July and August of 2024 resulted in road closures due to flooding. The storm drains were unable to deal with the high amount of rain and the water overflowed out of the storm drain and flooded the roads. One home on Peck Street noted flooding in the basement from road runoff. Additionally, the Village does not have enough catch basins for retaining stormwater. An engineering study is needed to determine best siting for additional basins to reduce flooding from rain events.
Airports	Not Applicable	Major Employers	No known impacts
Area: Concentration of Businesses	Flooding from West Creek has occurred on Noble Street, which is in the floodplain which impacts Stewarts Gas Station, a Cannabis Dispensary, and a vacant private building. Impacts have been handled privately, and the Village has not been involved.	Medical Centers (non-hospital)	No known impacts
Area: Concentration of Residences	Two homes located on Factory Street are in the floodplain and flood regularly from West Creek, with significant flooding in the basement.	Natural Resources	No known impacts
Bridges	No known impacts	Neighborhoods	No known impacts

Community Asset	Hazard Impacts and Asset Vulnerabilities	Community Asset	Hazard Impacts and Asset Vulnerabilities
City Hall/Courthouse	No known impacts	Parks and Recreational Sites	The Village runs a children's recreational program in the summer and the building that facilitates this program does not have air conditioning or a generator, making it unsuitable for the program on some very hot days.
College/University	Not Applicable	Place of Worship	No known impacts
Community Centers/Hubs	No known impacts	Private Property	No known impacts
Community Activities: major local events including festivals and economic drivers such as beaches, skiing, farming, fishing, etc.	No known impacts	Public Transportation	Not Applicable
Cultural/Historic Buildings/Sites	There is a stone apartment complex located on 8439 Willow Street which dates back to the 1860s and is very close to the floodplain.	Schools (K-12)	Evans Mills Primary School is equipped with a generator.
Culverts	Cemetery Street culverts need to be upsized.	Small Businesses	No known impacts
Elder-care Facilities	No known impacts	Supermarkets/Grocery Stores	No known impacts
Fire/Police Stations	The fire department has a backup generator.	Transportation - Mobile Asset Storage	No known impacts
Gas Stations	Stewarts is very near the floodplain.	Utilities	No known impacts
Highways	No known impacts	Wastewater Treatment Plants	The Treatment Plant is located in the floodplain but has not experienced flooding. The lift station on Noble Street has flooded and is being relocated within the floodplain but has been designed for the 500 year flood event.
Hospitals	Not Applicable	Waterfront	No known impacts
Other	No known impacts	Drinking Water Resources	No known impacts

22.4.5 Hazard Ranking

The participating jurisdictions have differing degrees of vulnerability to the hazards of concern, so each jurisdiction ranked its own degree of risk to each hazard. The community-specific hazard ranking is based on problems and impacts identified by the risk assessment presented in Volume I.

The ranking process involves an assessment of the likelihood of occurrence for each hazard; the potential impacts of the hazard on people, property, and the economy; community capabilities to address the hazard; and changing future climate conditions. Impacts from a particular hazard may have decreased due to an implemented project or relocation of an asset that was previously at risk. Alternatively, risk may have increased because population has increased in a hazard prone area.

Table F. Hazard Ranking

Hazard Name	Frequency (2011 – present): Increased, Decreased, Stayed the Same	Impacts (2011 – present): Increased, Decreased, Stayed the Same	Description of frequency and impacts (2011 – present):	Future Events (present – 2030): Will Increase, Decrease, Stay the Same	2025 Hazard Ranking
Dam Failure	Remain the Same	Remain the Same	-	Remain the Same	Low
Drought	Remain the Same	Remain the Same	-	Remain the Same	Medium
Extreme Temperature	Remain the Same	Remain the Same	-	Remain the Same	Low
Flood	Increased	Increased	-	Remain the Same	High
Geologic Hazards	Remain the Same	Remain the Same	-	Remain the Same	Low
Severe Weather	Remain the Same	Remain the Same	-	Remain the Same	Low
Severe Winter Weather	Increased	Increased	The Village has limited sites for snow removal	Remain the Same	High
Wildfire	Remain the Same	Remain the Same	-	Remain the Same	Low

22.4.6 Critical Facilities

Table G. Critical Facilities Flood Vulnerability

		Vulnerability			
Name	Туре	1% Annual Chance Event	0.2% Annual Chance Event	Addressed by Proposed Action	Already Protected to 0.2% Flood Level
None Identified					



Source: Jefferson County 2024; New York State Department of Environmental Conservation 2023, 2024; Federal Communications Commission 2024; HIFLD 2023, 2024; NYS Department of Health 2024; National Plan and Provider Enumeration System 2023; USACE 2024; NYS Department of Transportation 2023

The municipality does not have any identified high hazard potential dams within the jurisdiction.

22.5 GROWTH/DEVELOPMENT TRENDS

Understanding how past, current, and projected development patterns have or are likely to increase or decrease risk in hazard areas is a key component to appreciating a jurisdiction's overall risk to its hazards of concern. Recent and expected future development trends, including major residential/commercial development and major infrastructure development, are summarized in Table H through Table L.

22.5.1 Development and Permitting

Table H. Development and Permitting Capability

Question	Answer
Does your municipality or the county issue building permits for development in your community?	The Village
What is your process for tracking building permits?	
Are permits tracked by hazard area? (For example, floodplain development permits.)	No
Does your community have a buildable land inventory? If yes, please describe.	

Table I. Number of Building Permits for New Construction Issued Since the Previous HMP

	New Construction Permits Issued			
	Single Family	Multi-Family	Other (commercial, mixed-use, etc.)	Total
2019				
Total Permits	0	0	0	0
Permits within SFHA				
2020				
Total Permits	0	0	0	0
Permits within SFHA				
2021				
Total Permits	2	0	1	3
Permits within SFHA				
2022				
Total Permits	1	0	0	1
Permits within SFHA				
2023				
Total Permits	0	0	0	0
Permits within SFHA				
2024				
Total Permits	2	0	1	3
Permits within SFHA				

SFHA = Special Flood Hazard Area (1% flood event)

Table J. Recent Major Development and Infrastructure from 2011 to 2018

Property or Development Name	_ ·	**		Description / Status of Development
			None Identified	

Table K. Recent Major Development and Infrastructure from 2019 to Present

1 2	71		V	Known Hazard Zones	Description / Status of Development
North Main Street Bridge	Bridge	1	North Main Street	Flood	Under Construction

Table L. Known or Anticipated Major Development and Infrastructure in the Next Five Years

	<i>J</i> 1		Location (address and/or block and lot)		Description / Status of Development
Wastewater & Treatment Facility	Wastewater	1	8724 Noble Street	Flood	In Planning

22.6 NATIONAL FLOOD INSURANCE PROGRAM COMPLIANCE

This section provides specific information on the management and regulation of the regulatory floodplain, including current and future compliance with the National Flood Insurance Program (NFIP). The floodplain administrator listed in Table A is responsible for maintaining this information.

22.6.1 NFIP Statistics

Table M summarizes the NFIP policy and claim statistics for Evans Mills.

Table M. Evans Mills NFIP Summary of Policy and Claim Statistics

# Policies	0
# Claims (Losses)	0
Total Loss Payments	\$0
# Repetitive Loss Properties (NFIP definition)	0
# Repetitive Loss Properties (FMA definition)	0
# Severe Repetitive Loss Properties	0

NFIP Definition of Repetitive Loss: The NFIP defines a repetitive loss property as any insurable building for which two or more claims of more than \$1,000 were paid by the NFIP within any rolling 10-year period since 1978.

FMA Definition of Repetitive Loss: FEMA's Flood Mitigation Assistance (FMA) program defines a repetitive loss property as any insurable building that has incurred flood-related damage on two occasions, in which the cost of the repair, on average, equaled or exceeded 25 percent of the market value of the structure at the time of each such flood event.

Definition of Severe Repetitive Loss: A residential property covered under an NFIP flood insurance policy and: (a) That has at least four NFIP claim payments over \$5,000 each, and the cumulative amount of such claims payments exceeds \$20,000; or (b) For which at least two separate claims payments have been made with the cumulative amount of the building portion of such claims exceeding the market value of the building. At least two of the claims must have occurred within any 10-year period, more than 10 days apart.

Source: FEMA 2024

22.6.2 National Flood Insurance Program (NFIP) Flood Vulnerability Summary

The HMP Team provided information on participation in and continued compliance with the NFIP in the table below.

Table N. NFIP Summary

Table N. Ni ir Sullillary				
NFIP Topic	Comments			
Describe areas prone to flooding in your jurisdiction.	Areas along West Creek and Pleasant Creek. Drainage concerns throughout the Village.			
Who is the Community Floodplain Administrator (FPA)? Do they serve any roles other than FPA? Do they have adequate training and capacity for this role?	Michael Doxtater, Floodplain Administrator			
What local department is responsible for floodplain management?	Code Enforcement			
Are any certified floodplain managers on staff in your jurisdiction?	No			
What is the local law number or municipal code of your flood damage prevention ordinance?	Local Law 2 of 1991 has amendment of Local Law #3 of 1991			
When was the latest effective Flood Insurance Rate Map (FIRM) adopted, if applicable?	January 2, 1992			
Explain NFIP administration services (e.g., permit review, inspections, engineering capability, GIS, etc.)	There are zero policies in our Village.			
What are the barriers to running an effective NFIP program in your community, if any?	There are zero policies in our Village.			

NFIP Topic	Comments
Does your floodplain management staff need any assistance or training to support its floodplain management program? If yes, what type of assistance/training is needed?	Yes
How do you make Substantial Damage determinations? What is the process to make sure these structures are brought into compliance?	N/A. This has not occurred.
How do you determine if proposed development on an existing structure would qualify as a substantial improvement?	N/A. This has not occurred.
How many Substantial Damage determinations were declared for recent flood events in your jurisdiction?	N/A. This has not occurred.
Does the community track the number of buildings in the floodplain? If so, how many structures are in special flood hazard area (SFHA)?	No
How many structures (residential and non-residential) are exposed to flood risk within the community outside of the regulatory maps?	Unknown.
Does the community maintain elevation records? If yes, please describe.	No
Are there any repetitive loss (RL) or severe repetitive loss (SRL) structures in the community? If yes, how many of each category?	None
Describe any areas of flood risk with limited NFIP policy coverage.	Currently there are no policies. Although flooding can occur in the Village it has not impacted structures.
How does the community teach property owners or other stakeholders about the importance flood insurance?	N/A
What digital sources (like the FEMA Map Service Center, National Flood Hazard Layer) or non-regulatory tools does your community use?	Regulatory Maps



NFIP Topic	Comments
Are there other local ordinances, plans or programs (e.g., site plan review) that support floodplain management and meeting the NFIP requirements? For instance, does the planning board or zoning board consider efforts to reduce flood risk when reviewing variances such as height restrictions?	This may be considered when the Village Planning Board meets quarterly with the Code Enforcement Official.
When was the most recent Community Assistance Visit (CAV) or Community Assistance Contact (CAC)?	CAC: May 12, 2022 CAV: Not Documented
Does your community plan to join the CRS program or is your community interested in improving your CRS classification?	No



22.7 JURISDICTIONAL CAPABILITY INVENTORY AND ASSESSMENT

Evans Mills performed an inventory and analysis of existing capabilities, plans, programs, and policies that enhance its ability to implement mitigation strategies. Volume I describes the components included in the capability assessment and their significance for hazard mitigation planning. The jurisdictional assessment for this annex includes analyses of the following:

- Planning and regulatory capabilities
- Development and permitting capabilities
- Administrative and technical capabilities
- Fiscal capabilities
- Education and outreach capabilities
- Classification under various community mitigation programs
- Adaptive capacity to withstand hazard events

For a community to succeed in reducing long-term risk, hazard mitigation must be integrated into day-to-day local government operations. As part of the hazard mitigation analysis, planning and /policy documents were reviewed and each jurisdiction was surveyed to obtain a better understanding of their progress toward plan integration. Development of an updated mitigation strategy provided an opportunity for Evans Mills to identify opportunities for integrating mitigation concepts into ongoing Village procedures.

22.7.1 Planning and Regulatory Capability and Integration

Planning and regulatory capabilities are the plans, policies, codes, and ordinances that prevent and reduce the impacts of hazards.

Ordinances

Jefferson County has an Emergency Management Ordinance which charges the County with maintaining a Comprehensive Emergency Management Plan to identify local measures that may prevent disasters, to develop local mechanisms to coordinate local resources and personnel for service during and after disasters, support the facilitation of delivery of services to aid citizens and reduce human suffering resulting from disaster, and to provide for short- and long-term recovery and redevelopment after disasters.

Jefferson County has Site Plan and Subdivision Codes that are relevant to development within a certain distance of County interests. Development applications in the areas across the County are sent to County Planning for review to promote coordination of land use decisions and local/county impacts. These County capabilities are inclusive of Evans Mills and the jurisdiction often partners with the County. To learn more about these capabilities please see Jefferson County's Jurisdictional Annex.

The HMP Team inventoried its existing ordinances against the full capability list of hazard mitigation-related capabilities. The absence of other kinds of ordinances was not considered a gap in local capabilities. The table below summarizes the ordinances currently in place in the Village.

Table O. Ordinances

Capability Type	In Place in Municipality	Comments	Responsible Department / Agency / Organization		
Building Codes	Yes, Uniform Fire Prevention and Building Code (Uniform Code) under 19 NYCRR	All of the communities in Jefferson County regulate construction through the use of a building code. The Village of Evans Mills adhere to the building code through County Authority. Building codes regulate construction standards and are developed for specific geographic areas of the country. They consider the type, frequency, and intensity of hazards present in the region. Structures built to applicable building codes are inherently resistant to many hazards such as strong winds, floods, and earthquakes. Due to the location specific nature of the building codes, these are very valuable tools for mitigation.	Planning Board		
Flood Damage Prevention Ordinance	Yes, Local Law 2 of 1991 has amendment of Local Law #3 of 1991	This ordinance is designed to protect communities from flood hazards by implementing regulations that ensures the land use and development practices account for the flood risks, requires vulnerable structures to be constructed to withstand flood damage, and to control changes to the natural floodplain and stream channels to prevent increased flood hazards.	Code Enforcement		
Real Estate Disclosure Requirements	Yes, Property Condition Disclosure Act, NY Code - Article 14 §460-467	In addition to facing potential liability for failing to disclose under the exceptions to "caveat emptor," a home seller must make certain disclosures under the law or pay a credit of \$500 to the buyer at closing. While the PCDA requires a seller to complete a standardized disclosure statement and deliver it to the buyer before the buyer signs the final purchase contract, in practice, most home sellers in New York opt not to complete the statement and instead pay the credit.	NYS Department of State, Real Estate Agent		

Capability Type	In Place in Municipality	Comments	Responsible Department / Agency / Organization
Site Plan Code	Yes, Local Law 1 of 2005, Article 6	A site plan ordinance is a regulation that requires developed to submit a detailed plan of a proposed development site which typically includes existing and proposed structures, outlines access and landscaping, and ensures compliance with local regulations.	Planning and Zoning Board
Subdivision	Yes, Local Law 1 of	Subdivision ordinances offer an opportunity to account for natural hazards prior to the development of land as they formulate regulations when the land is subdivided. Subdivision designs that incorporates mitigation principles can reduce the exposure of future development to hazard events.	Planning and
Code	2005, Article 10		Zoning Board
Zoning/Land	Yes, Amended on	Zoning is a useful tool to consider when developing a mitigation strategy. It can be used to restrict new development, require low-density development, and designate specific uses (e.g. recreational) in the hazard prone areas. Private property rights must be considered, but enacting a zoning ordinance can reduce or potentially eliminate damages from future hazard events.	Planning and
Use Code	Local Law 2 of 2012		Zoning Board

Plans

Jefferson County has an Agriculture Plan (Jefferson County Agricultural and Farmland Protection Plan, 2016); Climate Adaptation / Resilience Plan (North Country Regional Sustainability Plan, 2013); Comprehensive Emergency Management Plan; County Emergency Preparedness Assessment (CEPA); Continuity of Operations Plan (Jefferson County Government COOP – COG Plan, 2023); Economic Development Plan (Jefferson County Comprehensive Economic Development Strategy, 2021); Public Health Plan (Jefferson County Public Health Service Strategic Plan 2023-2027); Threat and Hazard Identification and Assessment (THIRA); Tourism Plan; Transportation Plan (Jefferson County Coordinated Transportation Plan for Mobility Services, 2021); and other recent plans that are all countywide in scope and implementation and are applicable to the Village of Evans Mills. To learn more about these capabilities please see Jefferson County's Jurisdictional Annex.

The HMP Team inventoried its existing plans against the full capability list of hazard mitigation-related capabilities. The absence of other kinds of plans was not considered a gap in local capabilities. The table below summarizes the plans currently in place.

Table P. Plans

Capability Type	In Place in Municipality		Responsible Department / Agency / Organization
Sheltering Plan	Yes	The purpose of the Village sheltering plan is to provide a safe, sanitary, and secure environment for individuals that are impacted by disaster events.	Village Administration

22.7.2 Administrative and Technical Capability

Jefferson County Code, Fire Prevention and Building Code department currently enforces the New York State Uniform Fire Prevention and Building Code in 31 municipalities that chose not to enforce the Code at the local level, including the Village of Evans Mills. The Department employs Code Enforcement Officers and clerical staff to ensure that new construction and areas of public assembly conform to the provisions of the State Uniform Code. Proper enforcement of the Code protects property and encourages quality development that enhances public safety and the economy of the County. The office's two major program responsibilities include existing and new building permit administration (i.e.: plan review, issuing permits, construction inspections and issuing certificates of occupancy) and mandated fire safety inspections.

Jefferson County has an Economic Development Commission (Jefferson County Comprehensive Economic Development Strategy); Emergency Management (Jefferson County Office of Fire & Emergency Management), County Department of Planning; County Public Health Department (including Administration and Finance, Home Healthcare Services, Medical Examiner's Office, Emergency Medical Services); County Highway Department, among others, whose programs and services serve the entire County, including the Village of Evans Mills. To learn more about these capabilities please see Jefferson County's Jurisdictional Annex.

The HMP Team inventoried its existing Administrative and Technical Capabilities against the full capability list of hazard mitigation-related capabilities. The absence of other staff was not considered a gap in local capabilities. The table below summarizes staff and personnel resources.

Capability Type	In Place in Municipality	Comments
Civil Engineer	Yes	The Village contracts out with Forth Coast/St. Lawrence Engineering.
Code Enforcement Official	Yes	The Village has a single code enforcement official.
Mutual Aid Agreements	Yes	The Village has mutual aid with Jefferson County and neighboring municipalities
Personnel skilled or trained in website development	Yes	The Village has personnel that are able to update and modify the Village website.
Planning Board	Yes	The Village Planning Board meets once every quarter and has four members as well as the Code Enforcement Official.
Public Works/Highway Department	Yes	The Village has a Department of Public Works that focuses on snow and ice removal, waste management, and the water and sewer.
Zoning Board of Appeals	Yes	The Zoning Board supports Village development.

Table Q. Administrative and Technical Capabilities

22.7.3 Fiscal Capability

The table below summarizes financial resources available to Evans Mills.

Table R. Fiscal Capabilities

Capability Type	Has this funding capability been used since the last plan (2011)? If yes, please describe.
Community Development Block Grants (CDBG, CDBG-DR)	The Village has applied, has not received grant funding.
Capital improvement project funding	No
Authority to levy taxes for specific purposes	Yes
User fees for water, sewer, gas, or electric service	Yes (water and sewer)
Impact fees for homebuyers or developers of new development/homes	No
Stormwater utility fee	No
Incur debt through general obligation bonds	Yes, USDA
Incur debt through special tax bonds	No
Incur debt through private activity bonds	No
Withhold public expenditures in hazard-prone areas	No
Other Federal (non-FEMA) funding programs	No
FEMA funding programs	Yes, Multi-jurisdictional HMP update with the County
Other State funding programs	CHIPS NYDSOS Local Government Records Management Grant (NYS Archives)
Open Space Acquisition funding programs	No
Other (for example, Clean Water Act 319 Grants [Nonpoint Source Pollution])	No

22.7.4 Education and Outreach Capability

The table below includes education and outreach programs and methods already in place that could be used to carry out mitigation activities and communicate information about hazards.

Table S. Education and Outreach Capabilities

Capability Type	Is this education and outreach capability currently in use in the Municipality? If yes, please describe.
Community Newsletter	Yes, Village Office sends quarterly newsletter

Capability Type	Is this education and outreach capability currently in use in the Municipality? If yes, please describe.
Hazard awareness campaigns (such as Firewise, Storm Ready, Severe Weather Awareness Week, school programs, public events)	No
Hazard mitigation information available on your website	Yes, Emergency Management information is online
Local News	Yes
Natural disaster/safety programs in place for schools	Yes, Safety and Fire Drills
Organizations that conduct outreach to socially vulnerable populations and underserved populations	No
Public information officer or communications office	No
Social media for hazard mitigation education and outreach	Yes, Facebook
Warning systems for hazard events	Yes, electronic notification system (SMS, text)
Other	No

22.7.5 Hazard Capability Assessment

Each jurisdiction has a unique combination of capabilities to adjust to, protect from, and withstand a future hazard event, future conditions, and changing risk. The HMP Team ranked the local government's capability to address risks and impacts of each hazard based on the risk and capability assessments performed above.

- Strong: Capacity exists and effectively manages the impacts of this hazard.
- Moderate: Capacity exists but is not used or needs some improvement.
- Weak: Capacity exists and needs substantial improvement
- None: Capacity does not exist.

Table T. Adaptive Capacity

Hazard	Strong, Moderate, Weak, None
Dam Failure	Not Applicable
Drought	Not Applicable
Extreme Temperature	Weak
Flood	Weak
Geological Hazards	Not Applicable
Severe Storm	Weak
Severe Winter Storm	Moderate
Wildfire	Not Applicable



22.8 MITIGATION STRATEGY AND PRIORITIZATION

This section discusses the status of mitigation actions from the previous HMP, describes proposed hazard mitigation actions, and prioritizes actions to address over the next five years.

22.8.1 Past Mitigation Action Status

The Village did not participate in the last plan.

22.8.2 Additional Mitigation Efforts

Since the adoption of the County's first HMP, Evans Mills has made significant mitigation progress in the following areas:

- Pleasant Creek Bridge was replaced by Jefferson County in 2012, and West Creek Bridge is currently being replaced by Jefferson County.
- The Village has repaved roads and taken care of potholes that have occurred as a result of snow maintenance and extreme temperatures.
- A portion of the Cemetery Street culvert was replaced in September of 2024 in response to the summer rain/flood events for continuity of operations and cost approximately \$20,000.

22.8.3 Identified Issues

The Village of Evans Mills has identified the following vulnerabilities within their community for mitigation strategy development:

- The Village experiences flooding along West Creek which impacts South Main Street, Peck Street, Noble Street, Willow Street, Cemetery Street, and Factory Street which all have residential yards that experience flooding because runoff from these streets ends up in the yards, and occasionally the basements. The storm drains are unable to deal with the high amount of rain and the water that overflowed out of the storm drain and flooded the roads. Additionally, the Village does not have enough catch basins for retaining stormwater. A Village-wide stormwater management study is required for all roadways in the Village to define the next steps for possible projects.
- There is a stone apartment complex located on 8439 Willow Street which dates back to the 1860s and is close to the floodplain and could experience flooding since Willow Steet incurs flooding from West Creek.
- Recent storm events have resulted in severe rainfall which have overwhelmed culverts and caused flooding. It is assumed that some culverts may be undersized and contribute to flooding. A portion of Cemetery Street culvert was replaced in September of 2024; however, the Village needs to complete a full culvert upsize for it to be of adequate size of stormwater events. The road is also severely undersized for the current traffic needs. Additionally, South Main Street has a sluice that is undersized and drains stormwater from the school and nearby homes. If this pipe were to fail, the school and five to eight homes may be negatively impacted.
- The Village owns a recreation facility that operates during the summer for a recreation program and sometimes the program is cancelled due to the extreme heat. This facility could also be used as a heating and cooling emergency shelter; however, this facility does not have air conditioning, nor a backup generator.
- The lift station on Noble Street has flooded and is being relocated within the floodplain with the goal of being designed to be protected to the 500-year flood event.



22.8.4 Proposed Hazard Mitigation Actions for the HMP Update

Evans Mills participated in the mitigation strategy workshop and identified hazard mitigation actions to reduce the risks and impacts of hazards the community ranked as high-risk. Hazard risk ranking was specific to each community in the County and was based on quantitative (i.e, analysis of the best available data) and qualitative risk assessment processes (i.e., evaluation of previous occurrences, likelihood of future occurrences and vulnerabilities to people and community services; buildings and critical infrastructure; the natural environment and other local priorities.

Implementation of these actions are dependent upon available funding (grants and local match availability) and local capacity and may be modified or omitted at any time based on the occurrence of new hazard events and changes in local priorities.

Volume I identifies fourteen evaluation criteria for prioritizing the mitigation actions. Below, Table U provides the prioritization criteria score for each proposed mitigation action.

Action 2025-EvansMillsV-01. Flood Prone Roadways

Lead Agency:	Village Public Works					
Supporting Agencies:	Planning Board; County Highway Department					
Hazards of Concern:	Flood, Severe Storm, Severe Winter Storm					
Description of the Problem:	The Village experiences flooding along West Creek which impacts South Main Street, Peck Street, Noble Street, Willow Street, Cemetery Street, and Factory Street which all have residential yards that experience flooding because runoff from these streets ends up in the yards, and occasionally the basements. The storm drains are unable to deal with the high amount of rain and the water that overflowed out of the storm drain and flooded the roads. Additionally, the Village does not have enough catch basins for retaining stormwater. A Village-wide stormwater management study is required for all roadways in the Village to define the next steps for possible projects.					
Description of the Solution:	The Village will conduct a stormwater management study to determine the best and most cost-effective solution to reduce flooding along South Main Street, Peck Street, Noble Street, Willow Street, Cemetery Street, and Factory Street. The Village will implement the best and most cost-effective solutions for each roadway in the Village limits.					
Estimated Cost:	TBD					
Potential Funding Sources:	HMGP, FMA, Annual Budget					
Implementation Timeline:	Within 5 years					
Goals Met:	1, 2, 4, 6					
Benefits:	Future mitigation projects may be identified that will further increase overall community resiliency to flooding and other hazard events and flood risk will be reduced.					
Impact on Socially Vulnerable Populations:	 Areas vulnerable to flooding will be made aware to Village leadership and first responders which can place an emphasis on controlled future development. If cost-effective mitigation actions are identified, they may be implemented in flood prone areas that could reduce their overall risk to loss of life and property. 					
Impact on Future Development:	Flood insurance costs may decrease.					
Impact on Critical Facilities/Lifelines:	 Transportation routes will be more likely to remain open if flooding is mitigated along them. Hydration systems may remain potable for community usage if projects are identified to protect the existing infrastructure from flooding. 					
Impact on Capabilities:	This study will identify opportunities for mitigation funding to be spent in the areas in which it is most needed to increase resiliency and decrease damage from flood events.					
Climate Change Considerations:	Consideration should be taken to ensure any projects conducted have accounted for increased extreme rainfall events.					
Mitigation Category	Natural Systems Protection, Structure and Infrastructure Projects					
CRS Category	SP, PP, PR					
Priority	High					
Alternative	Action Evaluation					
	No action -					



Relocate all flood-pr	-prone road	Not feasible
Raise all flood prone	one roads	Cost prohibitive

Action 2025-EvansMillsV-02. Historical Building in the Floodplain

Lead Agency:	Facility Owner and Manager						
Supporting Agencies:	Village Public Works; Village Administration						
Hazards of Concern:	Flood, Severe Storm, Severe Winter Storm						
Description of the Problem:	There is a stone apartment complex located on 8439 Willow Street which dates back to the 1860s and is close to the floodplain and could flood since Willow Steet incurs flooding from West Creek.						
Description of the Solution:	The Village will consult with an engineer and will use the "Guidelines on Flood Adaptation for Rehabilitating Historic Buildings," to ensure that necessary measures are taken prior to retrofitting the structures for flood reduction purposes. Once the best and most cost-effective solutions are determined under FEMA EHP and TSB, the Village will implement that flood reduction measure.						
Estimated Cost:	TBD based on mitigation measures						
Potential Funding Sources:	HMGP, FMA, Village Budget						
Implementation Timeline:	Within 5 Years						
Goals Met:	1, 2, 4, 6						
Benefits:	Residents of 8439 Willow Street will be better protected from flooding that occurs along West Creek.						
Impact on Socially Vulnerable Populations:	Residents of 8439 Willow Street will be better protected from flooding and should experience reduced flooding concerns.						
Impact on Future Development:	The risk of significant damage occurring to the structure will be reduced, which will allow operations to adapt and resume in a more efficient manner to support future development.						
Impact on Critical Facilities/Lifelines:	Ensuring the protection of historical and culturally significant properties ensures the Village will continue to have access to these sites.						
Impact on Capabilities:	Ensuring continuity of operations allo normalcy after a hazard event.	ws for a more rapid return to					
Climate Change Considerations:	Consideration should be taken for inc severity.	creases in flooding frequency and					
Mitigation Category	Structure and Infrastructure Project						
CRS Category	Structural Flood Control Projects, Pro	operty Protection					
Priority	High						
Alternative	Action	Evaluation					
	No action	-					
	Move Structure	May not be an approvable action under the Historical Society					
	Install culvert May not reduce flooding a complex						

Action 2025-EvansMillsV-03. Culvert and Sluice Upsizing

Lead Agency:	Village Public Works				
Supporting Agencies:	Village Planning Board				
Hazards of Concern:	Flood, Severe Storm, Severe Winter Storm				
Description of the Problem:	Recent storm events have resulted in severe rainfall which have overwhelmed culverts and caused flooding. It is assumed that some culverts may be undersized and contribute to flooding. A portion of Cemetery Street culvert was replaced in September of 2024; however, the Village needs to complete a full culvert upsize for it to be of adequate size of stormwater events. The road is also severely undersized for the current traffic needs. Additionally, South Main Street has a sluice that is undersized and drains stormwater from the school and nearby homes. If this pipe were to fail, the school and five to eight homes may be negatively impacted.				
Description of the Solution:	The Village will contract an engineer to complete an engineering survey of culverts and sluice pipe on Cemetery Street and South Main Street that are undersized and contribute to flooding to determine the proper size necessary to provide stormwater capacity. The Village Public Works will complete the necessary upsizing for these culverts and sluice pipe. The Village will also continue to compile a Culvert Inventory that details the status and damage of culverts and sluice pipes in the Village and will acquire necessary funding to ensure culverts that need to be upsized or repaired may be done.				
Estimated Cost:	TBD after Survey and Inventory				
Potential Funding Sources:	HMGP, FMA, CHIPS, Village Budget				
Implementation Timeline:	Within 5 Years				
Goals Met:	1, 2, 3, 4, 6, 7				
Benefits:	Overall flooding will be reduced, which will result in less frequency of road closures and reduced damage occurring to culverts and roadways during severe events. Businesses are likely to remain in place if they are able to remain open, or re-open sooner following a flood.				
Impact on Socially Vulnerable Populations:	Areas that were previously vulnerable to frequency or severe flooding events will be less likely to be impacted by flooding events.				
Impact on Future Development:	Future development in the impacted area will be less likely to be flooded.				
Impact on Critical Facilities/Lifelines:	 Transportation routes are more likely to remain open Evacuation routes will remain intact. Access to health and medical facilities will be maintained, both for healthcare workers and the population who require treatment for injuries and illness. 				
Impact on Capabilities:	Identifying the culverts that are at greatest risk of damage or failure can allow resource staging to take place where the need is greatest ahead of a flood event.				
Climate Change Considerations:	Climate change is likely to result in more frequent and severe rainfall events. This action upsizes culvert sizes to meet changing stormwater needs as the result of climate change.				
Mitigation Category	Structure and Infrastructure Project				
CRS Category	Preventative Measures, Property Protection, Structural Flood Control Projects				
Priority	High				



Alternative	Action	Evaluation
	No action	-
	Remove roadway	Roadway cannot be removed
	Raingardens	Raingardens are unlikely to be able to absorb enough stormwater to prevent flooding during severe rainfall events.

Action 2025-EvansMillsV-04. Generator at Village Recreation Facility

Lead Agency:	Village Public Works						
Supporting Agencies:	Facility Managers; Village Administration						
Hazards of Concern:	Extreme Temperature, Flood, Severe Storm, Severe Winter Storm						
Description of the Problem:	The Village owns a recreation facility that operates during the summer for a recreation program and sometimes the program is cancelled due to the extreme heat. This facility could also be used as a heating and cooling emergency shelter; however, this facility does not have air conditioning, nor a backup generator.						
Description of the Solution:	The Village Public Works will oversee the installation of a fixed mounted generator after an engineer determines the correct size needed and will install the necessary electrical components to supply backup power to the recreation facility. Public Works will be responsible for the maintenance and testing of the generator following the installation of the generator and air conditioning.						
Estimated Cost:	TBD after engineer						
Potential Funding Sources:	HMGP, USDA Community Facilities Management Performance Grants (E						
Implementation Timeline:	Within 5 Years						
Goals Met:	2, 3, 6, 7						
Benefits:	This action protects public health and safety and ensures continued operation of a critical facility and its essential functions during a power outage.						
Impact on Socially Vulnerable Populations:	Protection of critical facilities provides an opportunity for first responders, utility workers, and emergency managers to stage and deploy resources to vulnerable and hazard prone areas.						
Impact on Future Development:	This action results in protection of a critical facility that could support future development.						
Impact on Critical Facilities/Lifelines:	This action protects public health and safety and ensures continued operation of a critical facility and its essential functions during a power outage.						
Impact on Capabilities:	This action ensures continuity of operations to maintain capabilities.						
Climate Change Considerations:	Climate change is likely to increase severe weather events such as flooding, wind, and extreme temperatures that result in power failures. This action accounts for a likely increase in power failure events.						
Mitigation Category	Structure and Infrastructure Projects						
CRS Category	Emergency Services						
Priority	High						
Alternative	Action	Evaluation					
	No action	-					
	Microgrid	Costly and difficult to implement.					
	Solar panels and battery backup	Solar power is unlikely to be able to provide battery power for extended power failure events.					

Action 2025-EvansMillsV-05. Floodproof Lift Station Elevation

Lead Agency:	Village Public Works							
Supporting Agencies:	Village Administration							
Hazards of Concern:	Flood, Severe Storm, Severe Winter Storms							
Description of the Problem:	The lift station on Noble Street has flooded and is being relocated within the floodplain with the goal of being designed to be protected to the 500-year flood event.							
Description of the Solution:	The Village will search for a new location for the Noble Steet lift station and will ensure the location will be able to be easily floodproofed to withstand a 500-year flood event. The Village will consult with an engineer on the best and most cost-effective flood measures to implement on the lift station.							
Estimated Cost:	TBD based on most cost effective							
Potential Funding Sources:	HMGP, FMA, Village Budget							
Implementation Timeline:	Within 5 Years							
Goals Met:	1, 2, 3, 4, 5, 6, 7							
Benefits:	The Village would experience less flooding at the lift station and would be able to focus their resources on other areas of the Village.							
Impact on Socially Vulnerable Populations:	The lift station benefits everyone in the Village for wastewater management.							
Impact on Future Development:	The Village would experience less flooding at the lift station and would be able to focus their resources on other areas of the Village.							
Impact on Critical Facilities/Lifelines:	Critical facilities that are reliant on the lift station for wastewater removal are dependent on a working and floodproofed lift station.							
Impact on Capabilities:	This strengthens the Village's capable facilities.	lities to reduce flooding at critical						
Climate Change Considerations:	Climate change is likely to increase severe weather events such as flooding, wind, and extreme temperatures that result in power failures. This action accounts for a likely increase in power failure events.							
Mitigation Category	Structure and Infrastructure Projects							
CRS Category	Property Protection							
Priority	High							
Alternative	Action	Evaluation						
	No action	-						
	Remove without replacement	Wastewater treatment limitations						
	Connect to neighboring municipality	May not be feasible or cost effective						

Table U. Summary of Prioritization of Actions

		Scores	Scores for Evaluation Criteria														
Project Number	Project Name	Life Safety	Property Protection	Cost- Effectiveness	Political	Legal	Fiscal	Environmental	Social Vulnerability	Administrative	Hazards of Concern	Climate Change	Timeline	Community Lifelines	Other Local Objectives	Total	High / Medium / Low
Action 2025- EvansMillsV-01.	Flood Prone Roadways	1	1	1	1	1	0	1	1	1	1	1	1	1	1	13	High
Action 2025- EvansMillsV-02.	Historical Building in the Floodplain	1	1	1	1	1	0	1	1	1	1	1	1	1	1	13	High
Action 2025- EvansMillsV-03.	Culvert and Sluice Upsizing	1	1	1	1	1	0	1	1	1	1	1	1	1	1	12	High
Action 2025- EvansMillsV-04.	Generator at Village Recreation Facility	1	0	1	1	1	0	0	1	1	1	1	1	1	1	12	High
Action 2025- EvansMillsV-05.	Floodproof Lift Station Elevation	1	1	1	1	1	0	1	1	1	1	1	1	1	1	13	High

Note: Volume I, Section 6 (Mitigation Strategy) conveys guidance on prioritizing mitigation actions. Low (0-6), Medium (7-10), High (11-14)